



Guide for Managing the transmission of pathogens through the air in acute care settings



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## **Executive Summary**

The hierarchy of controls is a recognised framework that can be applied to manage the transmission of pathogens through the air. This systematic approach provides a structured method to implement multiple controls to protect patients, consumers and healthcare workers from the transmission of infection.

This guide should be read in conjunction with ACIPC Position Statement:

• Terminology for pathogens that transmit through the air.

#### **ACIPC** recommends:

- The hierarchy of controls risk management framework is applied in healthcare settings to reduce the risk of transmission of pathogens through the air.
- The risk management approach is incorporated into the health services Infection Prevention and Control (IPC) program.

#### Introduction

Within the healthcare settings, patients and consumers are often in close proximity, to each other and members of the workforce, creating opportunity for the spread of infection<sup>1</sup>. The transmission of infectious diseases, multi-resistant organisms, and the emergence of novel infectious diseases can cause considerable harm, increase the burden on the health system, and place greater demands on the workforce<sup>1</sup>.

Infection prevention and control (IPC) within healthcare settings aims to minimise the risk of transmission of infection, and requires an effective risk management system for the identification of hazards and controls for patients, visitors and the workforce<sup>1</sup>. The use of the hierarchy of controls aligns infection prevention and control practices with risk mitigation strategies and compliance with occupational health and safety guidelines.

## **Definitions**

Healthcare facility	The building and facilities in which care is provided – includes visits, short stay or permanent.			
Healthcare setting	Places and services where healthcare occurs, including acute care hospitals,			
	urgent care centres, rehabilitation centres, aged and disability residential			
	care, specialised outpatient services (e.g., haemodialysis, dentistry, and office			
based services), and community care				



Healthcare worker:	anyone who works in a healthcare or social care setting, e.g., medical practitioners, nurses, midwives, carers, dentists, allied health, students on	
	placement and contractors; as well as executives, managers, and	
	administration.	
IPC	Infection Prevention and Control	
Infectious	A pathogen contained within a particle that travels through the air, which can	
respiratory particles (IRPs):	enter the respiratory tract through inhalation or deposition on the mucosa.	
Particulate filter respirator (PFR):	A respirator which forms a tight seal around the face, has higher filtration and is recommended for protection against particles such as fine dust vapours, smoke and aerosolising or airborne infectious diseases. The most common PFRs are P2 or N95 respirators.	
PPE	Personal protective equipment	
Transmission	The term used to characterise an infectious disease where the mode of	
through the air:	transmission involves the IRP travelling through or being suspended in the air	

## The Hierarchy of Controls

The hierarchy of controls identifies step by step actions to control hazards in a preferred order based on their effectiveness<sup>2</sup>. The levels of actions to reduce or remove hazards can be implemented following on from each other or at the same time (Figure 1)<sup>2</sup>.

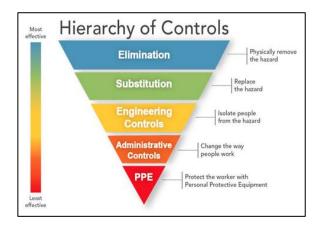


Figure 1. The Hierarchy of Controls.

The hierarchy of controls lists risk avoidance or mitigation strategies in decreasing order of effectiveness, multiple strategies can be implemented at the same time or following on from each other<sup>3</sup>.

Control level	Action		
Elimination Remove the hazard at the source			
	Elimination and substitution can be the most difficult to adopt into existing		
	infrastructure and processes <sup>2</sup> .		
	Prevention through design is a proactive approach to include elimination and		
	substitution controls <sup>2</sup> .		
Substitution	Replace the risk to minimise infections		



	Use a safer alternative	
Engineering controls	The use of physical or mechanical controls to reduce the risk	
	Reduce or prevent hazards from coming into contact with workers <sup>2</sup> .	
	Engineering controls can incur increased upfront costs than administrative controls	
	or PPE, however these can be lower in the long term, especially when protecting multiple people.	
	Includes modifying equipment, workspaces, using protective barriers and ventilation systems <sup>2</sup> .	
Administrative controls	Develop work processes, guidelines or educational programs to reduce risk	
	Controls that establish a work practice that can reduce the duration, frequency or	
	intensify of exposure to a hazard.	
	Includes training and appropriate rest breaks	
Personal protective	Provide workers with protective equipment when other controls are insufficient	
equipment (PPE)	PPE includes clothing and devices to protect workers.	
	It requires constant effort and attention from workers including proper use and training.	

## Using the hierarchy of controls in infection prevention and control

To effectively manage risk, the four steps of risk management provide a structured approach to identify and mitigate risks in a health service. The four steps are:

Identify hazards	Identification of potential risks early		
Assess risks	Evaluate the severity of the identified risks, based on the impact to		
	patient and HCW safety		
Control risks	The implementation of measures to reduce harm		
Review controls	Regular monitoring and updating control measures to ensure they		
	remain effective and adapt to evolving circumstances		

The National Safety and Quality Health Service (NSQHS) Standards require health service organisations to implement systems to prevent, control and manage the risk of infections to patients, consumers and healthcare workers<sup>4</sup>. The use of the hierarchy of controls in conjunction with IPC systems and risk management strategies provides a tiered risk management approach to prevent infections<sup>4</sup>.

In the context of IPC, a hazard may be an infectious agent that can contaminate an environment and lead to colonisation or infection of patients, consumers or healthcare workers<sup>4</sup>. Risks include healthcare associated infections and occupational exposure injuries, and controls include strategies to minimise risk including standard and transmission-based precautions and the use of safety devices<sup>4</sup>.

## The hierarchy of controls for pathogens that are transmitted through the air

The application of the hierarchy of controls can reduce the risk of transmission of pathogens that are transmitted through the air and create a comprehensive strategy to protect people from respiratory illness. The following table provides examples of the control strategies that can be implemented.

Table 1: The hierarchy of controls for the transmission of particles through the air.



Control	Action		
Elimination	Physically remove the hazard		
Reduce opportunity for	Do not admit patients with IRPs unless clinically necessary		
IRPs to be introduced into			
the facility	Limit the number of people with IRP entering a healthcare setting. Consider		
	telehealth, reschedule non-urgent appointments, establish fever-clinics		
	Screen staff and visitors prior to entry into the healthcare setting		
	Reduce the number of visitors, students and non-essential staff to a minimum		
	Reduce the number of entry points into the facility		
	Monitor visitor and staff movement		
	Simplify visitor registration processes		
	Exclude unwell staff with symptoms from the workplace, consider alternative		
	working arrangements where possible		
	Consider furlough for identified contacts of infectious people		
	Minimise inter-hospital transfers unless patient management will be compromised		
Substitution	Replace the hazard		
Find alternative ways to	Substitute in-person appointments with telehealth services, where appropriate		
provide care that reduces	Administer aerosolised medicines with spacers instead of nebulisers		
potential for transmission	Consider conducting group sessions and activity outdoors		
r	Promote tele-links for visitors where possible and appropriate		
	Plan for alternatives for aerosol generating procedures, including high flow oxyger		
	and continuous/bilevel positive airway pressure where possible and appropriate		
Engineering	Isolate people from the hazard		
Isolation	Use negative pressure rooms with an anteroom for aerosol/inhalation		
isolation	precautions. If a negative pressure room is not available, use an isolation		
	room/single room with private bathroom.		
	During outbreak situations create zones and group patients in dedicated areas		
	separate to uninfected people.		
	If there are multiple people infected with an IRP, consider increasing the distance		
	between rooms, physical re-design, creation of isolation/zone areas.		
	Ensure appropriate waste management for clinical and related waste		
Use physical barriers for hazard reduction	Review and optimise ventilation and air quality including, air exchange rates, air flow and air filtration systems, temperature and ambient humidity		
	Encourage outdoor visits where possible		
	Optimise air exchanges in rooms		
	Ensure air from the room of an infected person does not enter adjacent corridors		
	Redesign work areas to limit number of workers at workstations		
	Maintain airflow direction away from staff workstations towards clinical care area		
	where possible		
	Consider physical barriers (e.g., glass or plastic screens) in triage and reception		
	areas where physical distancing is difficult to maintain.		
	Ensure optimal vaccination coverage of employees and residents		
Administrative controls	Change the way people work		
	Organisational lines for governance and reporting must be in place for;		
	- Task analysis and risk assessment		
	<ul> <li>Ventilation assessments and monitoring of indoor air quality</li> </ul>		



Effective and consistent			
implementation of policies	vaccination uptake		
and protocols	Evidence based IPC policy and procedure are in line with guidelines		
	Ensure staff training in standard and transmission-based precautions is provided		
	Provide clear risk assessed guidance on environmental cleaning and disinfection		
	Complete environmental cleaning and disinfection checks regularly		
	Provide IPC education to staff, patients and visitors		
	Provide regular updates to patients, visitors, HCWs and service providers		
	Develop a vaccination and screening program for HCWs and patients when		
	required		
	Use signage at facility entrances to alert visitors and service providers to not attend while unwell		
	Consider surveillance testing/screening of exposed or asymptomatic staff in health services during outbreak or exposure incidents		
Minimise opportunity for	Separate care of infectious and unaffected people		
infection transmission	Assign staff groups to care teams and reduce frequency and number of people on		
infection transmission	ward rounds		
	Promote hand hygiene and PPE compliance		
	Reduce opportunity for transmission between staff by maintaining use of		
	technology for staff meetings		
	Provide surgical masks to patients/residents with symptoms to use when		
	interacting with others, or outside of their room		
	Educate patients on safe mask use and disposal		
	During outbreaks encourage patients/residents to remain in their allocated		
	room/zone		
	Manage workspaces to reduce transmission risks through adoption of physical		
	distancing strategies (floor markings, spaced seating, maximum room occupancy		
	notices)		
	Implement measures to reduce contact spread, including hand hygiene product		
	placement, increase cleaning and disinfection in shared areas		
	Ensure organisation outbreak plans are in place and stakeholders are aware of		
	roles and responsibilities		
	Use standardised signage for standard and transmission-based precautions		
Maintain staff wellbeing	Where possible roster appropriate number of staff to avoid excessive workloads		
Wantam stan Wensenig	and ensure staff can take regular breaks		
	Redeploy vulnerable staff (immunocompromised, pregnant)		
	Have a policy in place to manage staff who become unwell in the workplace		
	Ensure staff immunity is known, and vaccinations are up to date		
	Provide access to employee assistance programs for psychological support		
PPE	Protect the worker		
Review PPE policies and	Risk assess PPE recommendations for staff roles and activities		
guidelines			
baiacinics	Supply of PPE and related equipment is available at point of use  Education on appropriate PPE use for standard and transmission-based		
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	precautions is provided and recorded  PPE competency assessments for donning and doffing are conducted		



Anticipate PPE supply needs during outbreaks		
	Ensure appropriate disposal of PPE	
Respiratory protection	Fit test staff who may require a particulate filter respirator (PFR)	
program	Train staff to undertake a fit check every time a PFR is used	
	Implement spotters to observe staff donning and doffing PPE to reduce potential	
	lapses	

Adapted from: Infection Prevention and Control Expert Group. (2022, September 27). The hierarchy of controls for minimising the risk of COVID-19 transmission. Australian Government.



## References

- 1. Australian Commission on Safety and Quality in Health Care. National Safety and Quality Health Service Standards. 2nd ed. ed. Sydney: ACSQHC; 2021.
- 2. National Institute for Occupational Safety and Health (NIOSH). About Hierarchy of Controls. Centers for Disease Control and Prevention. Updated April 10, 2024. Accessed 19 Feb, 2025. https://www.cdc.gov/niosh/hierarchy-of-controls/about/index.html
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- 4. Australian Commission on Safety and Quality in Health Care. Use of the hierarchy of controls in infection prevention and control. . *Factsheet for health service organisations*. 2022;

#### Version

Version	Date	Addition/Amendments	Author	Review By
1.0	Feb 2025	New guide	IPC Clinical Nurse Consultant	ACIPC Board

