





Australasian College for Infection Prevention and Control

Guide for managing transmission of pathogens through the air in aged care settings



# Guide for managing transmission of pathogens through the air in aged care settings

### **Executive Summary**

The hierarchy of controls is a recognised framework that can be applied to manage the transmission of pathogens through the air. This systematic approach provides a structured method to implement multiple controls to protect individuals, visitors and healthcare workers (HCW) from the transmission of infection.

This guide should be read in conjunction with ACIPC Position Statement:

Terminology for pathogens that transmit through the air.

## **ACIPC recommends:**

- The hierarchy of controls risk management framework is applied in healthcare settings to reduce the risk of transmission of pathogens through the air.
- The risk management approach is incorporated into the health services Infection Prevention and Control (IPC) program.

### Introduction

Within the healthcare settings, individuals are often in close proximity, to each other and members of the workforce, creating opportunity for the spread of infection<sup>1,2,3</sup>. The transmission of infectious diseases, multi-resistant organisms, and the emergence of novel infectious diseases can cause considerable harm, increase the burden on the health system, and place greater demands on the workforce<sup>1</sup>.

Infection prevention and control (IPC) within healthcare settings aims to minimise the risk of transmission of infection, and requires an effective risk management system for the identification of hazards and controls for individuals, visitors and the workforce<sup>1,2,3</sup>. The use of the hierarchy of controls aligns infection prevention and control practices with risk mitigation strategies and compliance with occupational health and safety guidelines.

| Definitions                |                                                                                                                                                                                                                                                                                            |  |
|----------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Healthcare facility        | The building and facilities in which care is provided – includes visits, short stay or permanent.                                                                                                                                                                                          |  |
| Healthcare setting         | Places and services where healthcare occurs, including acute care hospitals,<br>urgent care centres, rehabilitation centres, aged and disability residential<br>care, specialised outpatient services (e.g., haemodialysis, dentistry, and office-<br>based services), and community care. |  |
| Healthcare worker<br>(HCW) | Anyone who works in a healthcare or social care setting, e.g., medical practitioners, nurses, midwives, carers, dentists, allied health, students and contractors; as well as executives, managers, and administration.                                                                    |  |
| Individual                 | Is an older person who lives in a residential care home or their own home and                                                                                                                                                                                                              |  |
|                            | receives ongoing support with daily living and health care needs.                                                                                                                                                                                                                          |  |

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| IPC                                     | Infection Prevention and Control                                                                                                                                                                                                                                             |  |
|-----------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| Infectious                              | A pathogen contained within a particle that travels through the air, which can                                                                                                                                                                                               |  |
| respiratory particles                   | enter the respiratory tract through airborne/inhalation or direct deposition                                                                                                                                                                                                 |  |
| (IRPs):                                 | (droplet) on the mucosa.                                                                                                                                                                                                                                                     |  |
| Particulate filter<br>respirator (PFR): | A respirator which forms a tight seal around the face, has higher filtration and<br>is recommended for protection against particles such as fine dust vapours,<br>smoke and aerosolising or airborne infectious diseases. The most common<br>PFRs are P2 or N95 respirators. |  |
| PPE                                     | Personal protective equipment                                                                                                                                                                                                                                                |  |
| <b>Residential Care</b>                 | A facility that provides 24/7 personal care, accommodation, and health                                                                                                                                                                                                       |  |
| Home                                    | support for individuals who can no longer live independently at home.                                                                                                                                                                                                        |  |
| Transmission<br>through the air:        | The term used to characterise an infectious disease where the mode of transmission involves the IRP travelling through or being suspended in the air.                                                                                                                        |  |

# The Hierarchy of Controls

The hierarchy of controls identifies step by step actions to control hazards in a preferred order based on their effectiveness <sup>6</sup>. The levels of actions to reduce or remove hazards can be implemented following on from each other or at the same time (Figure 1)<sup>6</sup>.



Figure 1. The Hierarchy of Controls.

The hierarchy of controls lists risk avoidance or mitigation strategies in decreasing order of effectiveness, multiple strategies can be implemented at the same time or following on from each other<sup>5</sup>. In Aged Care settings risk management occurs on many levels, for example organisation wide, within a wing or section or part of a community day centre or at the individual level<sup>3</sup>.

| Control level | Action                                                                        |  |  |
|---------------|-------------------------------------------------------------------------------|--|--|
| Elimination   | Remove the hazard at the source                                               |  |  |
|               | Elimination and substitution can be the most difficult to adopt into existing |  |  |
|               | infrastructure and processes <sup>6</sup> .                                   |  |  |
|               | Prevention through design is a proactive approach to include elimination      |  |  |
|               | and substitution controls <sup>6</sup> .                                      |  |  |
| Substitution  | Replace the risk to minimise infections                                       |  |  |
|               | Use a safer alternative                                                       |  |  |
|               | Use a sater alternative                                                       |  |  |



| Engineering controls | The use of physical or mechanical controls to reduce the risk                    |  |  |
|----------------------|----------------------------------------------------------------------------------|--|--|
|                      | Reduce or prevent hazards from coming into contact with HCW <sup>6</sup> .       |  |  |
|                      | Engineering controls can incur increased upfront costs than administrative       |  |  |
|                      | controls or PPE, however these can be lower in the long term, especially         |  |  |
|                      | when protecting multiple people.                                                 |  |  |
|                      | Includes modifying equipment, workspaces, using protective barriers and          |  |  |
|                      | ventilation systems <sup>6</sup> .                                               |  |  |
| Administrative       | ninistrative Develop work processes, guidelines or educational programs to reduc |  |  |
| controls             | Controls that establish a work practice that can reduce the duration,            |  |  |
|                      | frequency or intensify of exposure to a hazard.                                  |  |  |
|                      | Includes training and appropriate rest breaks                                    |  |  |
| Personal protective  | Provide workers with protective equipment when other controls are                |  |  |
| equipment (PPE)      | insufficient                                                                     |  |  |
|                      | PPE includes clothing and devices to protect HCW.                                |  |  |
|                      | It requires constant effort and attention from workers including proper use      |  |  |
|                      | and training.                                                                    |  |  |

# Using the hierarchy of controls in infection prevention and control

To effectively manage risk, the four steps of risk management provide a structured approach to identify and mitigate risks in a health service. The four steps are:

| Identify hazards | Identification of potential risks early                               |  |
|------------------|-----------------------------------------------------------------------|--|
| Assess risks     | Evaluate the severity of the identified risks, based on the impact to |  |
|                  | patient and HCW safety                                                |  |
| Control risks    | The implementation of measures to reduce harm                         |  |
| Review controls  | Regular monitoring and updating control measures to ensure they       |  |
|                  | remain effective and adapt to evolving circumstances                  |  |

The Aged Care Strengthened Standards (used by registered aged care providers) and the National Safety and Quality Health Service (NSQHS) Standards (used by multi-purpose services) require health service organisations to implement systems to prevent, control and manage the risk of infections to individuals, consumers and HCW<sup>2, 4</sup>. The use of the hierarchy of controls in conjunction with IPC systems and risk management strategies provides a tiered risk management approach to prevent infections<sup>4</sup>.

In the context of IPC, a hazard may be an infectious agent that can contaminate an environment and lead to colonisation or infection of individuals or HCW<sup>4</sup>. Risks include healthcare associated infections and occupational exposure injuries, and controls include strategies to minimise risk including standard and transmission-based precautions and the use of safety devices <sup>3, 4</sup>.

## The hierarchy of controls for pathogens that are transmitted through the air

The application of the hierarchy of controls can reduce the risk of transmission of pathogens that are transmitted through the air and create a comprehensive strategy to protect people from respiratory illness. The following table provides examples of the control strategies that can be implemented.



| Table 1: The hierarchy | v of controls for the | transmission of | particles through the air. |
|------------------------|-----------------------|-----------------|----------------------------|
|                        |                       |                 | particles through the ant  |

| Control                                       | Action                                                                                                                                               |  |  |
|-----------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------|--|--|
| Elimination                                   | Physically remove the hazard                                                                                                                         |  |  |
| Reduce opportunity for                        | Manage care in home or another location if possible                                                                                                  |  |  |
| IRPs to be introduced<br>into the setting     | Screen HCW, volunteers, students and visitors prior to entry into the healthcare setting                                                             |  |  |
|                                               | Exclude unwell HCW, volunteers, students with symptomatic IRP from the workplace                                                                     |  |  |
|                                               | Exclude entry of visitors (except in special circumstance and where                                                                                  |  |  |
|                                               | transmission precautions can be applied) with symptomatic IRP entering a                                                                             |  |  |
|                                               | residential care home or care environment.                                                                                                           |  |  |
|                                               | Monitor visitor and HCW movement                                                                                                                     |  |  |
|                                               | Reduce the number of entry points into the facility                                                                                                  |  |  |
|                                               | Consider furlough for identified contacts of infectious people                                                                                       |  |  |
|                                               | Minimise individuals, visitors and HCW movements in residential care                                                                                 |  |  |
|                                               | home                                                                                                                                                 |  |  |
|                                               | Exclude individual attendance to day community services with                                                                                         |  |  |
|                                               | symptomatic IRP                                                                                                                                      |  |  |
|                                               | Minimise inter-hospital transfers or specialist appointments unless                                                                                  |  |  |
|                                               | individual management will be compromised                                                                                                            |  |  |
| Substitution                                  | Replace the hazard                                                                                                                                   |  |  |
| Find alternative ways to                      | Substitute in-person appointments with telehealth services, where                                                                                    |  |  |
| provide care that reduces                     | appropriate                                                                                                                                          |  |  |
| potential for                                 | Promote tele-links for visitors where possible and appropriate                                                                                       |  |  |
| transmission                                  | Administer aerosolised medicines with spacers instead of nebulisers                                                                                  |  |  |
|                                               | Plan for alternatives for aerosol generating procedures, including high flow                                                                         |  |  |
|                                               | oxygen and continuous/bilevel positive airway pressure where possible                                                                                |  |  |
|                                               | and appropriate                                                                                                                                      |  |  |
|                                               | Consider conducting group sessions and activity outdoors                                                                                             |  |  |
|                                               | Use retractable safety needles and pens                                                                                                              |  |  |
|                                               | Use disposable items, where appropriate – BP cuff, kidney dish, scissors                                                                             |  |  |
| Engineering                                   | Isolate people from the hazard                                                                                                                       |  |  |
| Isolation                                     | Use a single room with private bathroom, as appropriate. Where there is a                                                                            |  |  |
|                                               | shared room, distancing between beds and individuals' personal area –                                                                                |  |  |
|                                               | curtains drawn, as possible - physical re-design, creation of isolation areas                                                                        |  |  |
|                                               | During outbreak situations create zones and group individuals in dedicated                                                                           |  |  |
|                                               | areas separate to uninfe <mark>cted people, as appropriat</mark> e.                                                                                  |  |  |
|                                               | Ensure appropriate waste management for clinical and related waste                                                                                   |  |  |
| Use physical barriers for<br>hazard reduction | Review and optimise ventilation and air quality including, air exchange rates, air flow and air filtration systems, temperature and ambient humidity |  |  |
|                                               | Encourage outdoor visits where possible                                                                                                              |  |  |
|                                               | Optimise air exchanges in rooms                                                                                                                      |  |  |



|                          | Minimise air from the room of an infected individual to adjacent corridors       |  |  |  |
|--------------------------|----------------------------------------------------------------------------------|--|--|--|
|                          | Redesign work areas to limit number of health care workers at                    |  |  |  |
|                          | workstations                                                                     |  |  |  |
|                          |                                                                                  |  |  |  |
|                          | Consider physical barriers (e.g., glass or plastic screens) reception areas      |  |  |  |
|                          | where physical distancing is difficult to maintain.                              |  |  |  |
|                          | Ensure optimal vaccination promotion and coverage of HCW, volunteers,            |  |  |  |
|                          | visitors and individuals                                                         |  |  |  |
| Administrative controls  | Change the way people work                                                       |  |  |  |
| Effective and consistent | Organisational lines for governance and reporting must be in place for:          |  |  |  |
| implementation of        | - Task analysis and risk assessment                                              |  |  |  |
| policies and protocols   | <ul> <li>Ventilation assessments and monitoring of indoor air quality</li> </ul> |  |  |  |
|                          | - Promoting and facilitating nand hygiene, respiratory eliquette and             |  |  |  |
|                          | Evidence based IPC policy and procedure are in line with guidelines              |  |  |  |
|                          | Ensure HCW training in standard and transmission-based precautions is            |  |  |  |
|                          | provided                                                                         |  |  |  |
|                          | Provide IPC education to HCW, individuals and visitors                           |  |  |  |
|                          | Provide regular updates to individuals, visitors, HCWs and service providers     |  |  |  |
|                          | Provide clear risk assessed guidance on environmental cleaning and               |  |  |  |
|                          | disinfection                                                                     |  |  |  |
|                          | Provide clear risk assessed guidance on linen and waste management               |  |  |  |
|                          | Complete environmental cleaning/disinfection, line and waste                     |  |  |  |
|                          | management checks regularly                                                      |  |  |  |
|                          | Develop a vaccination and screening program for HCWs and individuals             |  |  |  |
|                          | when required                                                                    |  |  |  |
|                          | Use signage at entrances, to alert visitors and service providers to not         |  |  |  |
|                          | attend while unwell, as well as zoned areas and rooms with isolated              |  |  |  |
|                          | individuals to provide avoidance direction                                       |  |  |  |
|                          | Contractor agreements all have IPC requirement clauses, including                |  |  |  |
|                          | training, knowledge and capability                                               |  |  |  |
| Minimise opportunity for | Separate care of infectious and unaffected individuals                           |  |  |  |
| infection transmission   | During outbreaks encourage individuals to remain in their allocated              |  |  |  |
|                          | room/zone                                                                        |  |  |  |
|                          | Assign HCW to wings or sections                                                  |  |  |  |
|                          | Implement standard and transmission precautions                                  |  |  |  |
|                          | Promote hand hygiene and PPE compliance                                          |  |  |  |
|                          | Implement measures to reduce contact spread, including hand hygiene              |  |  |  |
|                          | product placement, increase cleaning and disinfection in shared areas,           |  |  |  |
|                          | ensure cleaning/disinfection of reusable shared equipment after use, linen       |  |  |  |
|                          | and waste management                                                             |  |  |  |



|                        | Ensure TGA approved for purpose supplies, such as, hand hygiene          |
|------------------------|--------------------------------------------------------------------------|
|                        | products, PPE, cleaning/disinfection products and equipment, laundering  |
|                        | products and equipment, waste management products/removal processes      |
|                        | Provide surgical masks to individuals with symptoms to use when          |
|                        | interacting with others, or outside of their room                        |
|                        | Educate individuals on safe mask use and disposal, as appropriate        |
|                        | Reduce opportunity for transmission between HCW by using technology      |
|                        | for team meetings                                                        |
|                        | Manage workspaces to reduce transmission risks through adoption of       |
|                        | physical distancing strategies (floor markings, spaced seating, maximum  |
|                        | room occupancy notices)                                                  |
|                        | Use standardised signage for directions and standard and transmission-   |
|                        | based precautions                                                        |
|                        | Ensure organisation/home outbreak plans are in place and stakeholders    |
|                        | are aware of roles and responsibilities                                  |
|                        | Surveillance, monitoring and reporting: infections, antimicrobials, IPC  |
|                        | practices                                                                |
| Maintain HCW wellbeing | Where possible roster appropriate number of HCW to avoid excessive       |
|                        | workloads and ensure HCW can take regular breaks                         |
|                        | Redeploy vulnerable HCW (immunocompromised, pregnant), or those who      |
|                        | can not wear appropriate PPE or follow IPC requirements for cultural     |
|                        | reasons                                                                  |
|                        | Have a policy in place to manage HCW who become unwell in the            |
|                        | workplace                                                                |
|                        | Promote, provide and encourage HCW to be up to date for Influenza and    |
|                        | COVID-19 vaccinations                                                    |
|                        | Provide access to employee assistance programs for psychological support |
|                        | and promote physical well being                                          |
|                        | Offer and provide training and career development                        |
| PE                     | Protect the worker                                                       |
| eview PPE policies and | Risk assess PPE recommendations for HCW roles and activities             |
| uidelines              | Supply of PPE and related equipment is available at point of use         |
|                        | Education on appropriate PPE use for standard and transmission-based     |
|                        | precautions is provided and recorded                                     |
|                        | PPE competency assessments for donning and doffing are conducted         |
|                        | PPE supply chain is managed across the health service                    |
|                        | Anticipate PPE supply needs during outbreaks                             |
|                        | Ensure appropriate disposal of PPE                                       |
| espiratory protection  | Fit test HCW who may require a particulate filter respirator (PFR)       |
| rogram                 | Train HCW to undertake a fit check every time a PFR is used              |
|                        | Implement spotters to observe HCW donning and doffing PPE to reduce      |
|                        | potential lapses                                                         |
|                        |                                                                          |



Adapted from: Infection Prevention and Control Expert Group. (2022, September 27). The hierarchy of controls for minimising the risk of COVID-19 transmission. Australian Government.

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### Version

| Version | Date          | Addition/Amendments | Author                           | Review By   |
|---------|---------------|---------------------|----------------------------------|-------------|
| 1.0     | April<br>2025 | New guide           | IPC Clinical Nurse<br>Consultant | ACIPC Board |